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COVID-19: IMPACT ON COMMERCIAL LEASES
REGULATION ACROSS EUROPE

INTRODUCTION

The COVID-19 outbreak is developing so rapidly that many businesses are struggling to cope with

# Contents

AUSTRIA	3	its impact. Europe is now established as the epicentre of the pandemic, and companies across
FRANCE	6	the continent are having to consider what this means for their business. As retail and office closures become widespread, national law and practices have developed in different ways and
GERMANY	9	at different speeds.
ITALY	11	This briefing provides an overview of the impact of the recently passed regulation on commercial real estate in the listed jurisdictions. It considers the key legal and practical issues which arise in
PORTUGAL	15	the current climate regarding commercial leases.
SPAIN	18	
SWEDEN	20	
THE NETHERLANDS	21	
ENGLAND AND WALES	26	
OFFICES	28	

under certain restrictions.

2. Relieve / adjustment of rent payments

#### **AUSTRIA**

#### Other considerations Jurisdiction **Existing framework** New measures Applicable general principles of law **AUSTRIA** 1. No new RF-related laws 1. Reopening of hotels 1. (No) Compensation 1. Tenant's termination right The newly enacted Austrian laws regarding Covid-19 Schoenherr Attorney at Law Austrian federal According to section 1117 of the Austrian Civil Code The COVID-19 law does not contain Michael Lagler, Ayla Ilicali have not established any new rights for termination government has announced ("ABGB"), the tenant is entitled to terminate the lease prior any compensation provisions and it M.Lagler@schoenherr.eu; and/or rent reduction for commercial lease agreements. that hotels will be allowed to to the expiry of the agreed term, if the leased object states that the provisions of the A.Ilicali@schoenherr.eu Instead, the general civil law regulations already in place reopen again on 29 May 2020. becomes unfit for the agreed purpose without the tenant's Austrian Epidemic Act regarding the for lease agreements are applied. These regulations link However, this announcement fault or if a material part of the leased object becomes closure of operating sites do not both the right of extraordinary termination and the right useless for a longer period due to coincidence. It does not apply if the Minister of Health issues has not yet been transferred matter whether the unfitness is the landlord's fault, the a decree under the COVID-19 law. to a (partial or entire) rent reduction to the tenant's into law. ability to use the leased object for the contractually mere fact of unfitness is sufficient ground for termination. agreed purpose. The Austrian Epidemic Act Since 16 March 2020 the Austrian Federal Minister of There is little case law regarding what duration constitutes stipulates compensation, which is Health has issued several decrees prohibiting inter alia "a longer period" within the meaning of section 1117 ABGB. calculated on the basis of the the entrance of "customer areas" of business premises However, the Austrian Supreme Court has held that "several comparable continued economic and therefore making such business premises (partially weeks" are sufficient to meet the duration requirement. income (entitlement to loss of or entirely) unusable. However, it is noteworthy that the Thus, we believe that a tenant whose store was closed until earnings), if a business is closed or usage of office spaces was never generally restricted. 1 May 2020 (= 6 weeks), has reasonable chances to be restricted by official order under the entitled to terminate the lease. It is debatable whether a 4-Austrian Epidemic Act. A claim for week-closure (for stores which were allowed to reopen as of such compensation must be filed 2. 2. Relaxations 14 April 2020) is sufficient as well. According to case law, a (i.e. the application must be Since 1 May 2020, a decree of the Austrian Federal tenant who wishes to terminate its lease based on section received by the authority) within six Minister of Health (BGBl. II 2020/197; "decree 2020/197") 1117 ABGB has to inform the landlord of its decision without weeks of the day of the lifting of the stipulates various relaxations of previous lockdown undue delay after the event causing the unfitness takes official measures with the district measures. It is no longer generally prohibited to enter place. Since the duration of the measures was uncertain administrative authority in whose "customer areas" of business premises if several when they were enacted, it is argued that this period is area these measures were taken, restrictions are observed when doing so. measured starting with the end of the governmental otherwise the claim expires. Since 15 May 2020 also restaurants may reopen restrictions.

PAGE 4

Jurisdiction Existing framework New measures Applicable general principles of law Other considerations

#### 3. Continuing prohibitions

Under decree 2020/197 it is still generally prohibited to enter both hotels and leisure/recreational facilities with only limited exceptions. Sport facilities may only be entered by non-professional athletes for sport activities in outdoor areas and if a minimum distance vis-à-vis people not living in the same household can be maintained.

#### Maximum interest rate; out-of-court collection costs; contractual penalty

The interest rate in case of default with any payments (including rent) which are due between 1 April 2020 and 30 June 2020 is limited to 4 % p.a. until 30 June 2022 if the contract was concluded before 1 April 2020 and the default is due to the debtor's economic performance being substantially impaired as a result of the COVID-19 pandemic.

Under such circumstances, the debtor is also not obligated (i) to reimburse the creditor for out-of-court collection costs; and (ii) to pay any contractually agreed on penalty for default.

If the leased object becomes unfit for the agreed use due to an extraordinary coincidence, sections 1104 and 1105 ABGB apply. According to section 1104 ABGB, a tenant is not obligated to pay any rent (and presumably - based on case law to related sections of the ABGB - service charges), if the leased object becomes unfit for the agreed use in its entirety. Section 1105 ABGB differentiates between rent (Miete) and commercial lease (Pacht) agreements. According to section 1105 ABGB, a tenant may partially reduce its rent payment, if the leased object is fit for the agreed use to some extent. In such a case, the rent is adjusted in proportion to the fitness for the agreed use. However, in case of <u>partial (un)fitness in a commercial lease</u> agreement, the lessee may only reduce its payments, if the duration of the lease agreement does not exceed one year and the benefits of the leased object are reduced by more than half of the ordinary profit.

Thus, if the entering of the business premises of a tenant was or is still prohibited under the decree 2020/197, the tenant is relieved of its duty to pay rent for that period.

Both sections 1104 and 1105 ABGB are not mandatory law and therefore could be waived in individual contracts. However, such clauses are extremely uncommon in Austria. Also, if a tenant has undertaken all risks indecisively, only fire and water damages and weather shocks but no other extraordinary events are at his risk.

Although the COVID-19 law states that the provisions of the Austrian Epidemic Act do not apply, in light of the legal uncertainties, the steps necessary to safeguard a claim for compensation should also be taken in cases of doubt. This applies in particular to claims under the Austrian Epidemic Act.

#### 2. Government aid

The Austrian federal government has enacted or planned several COVID-19 related liquidity measures. These include (i) working capital loans with assumption of liability provided by the Austrian Control Bank (OeKB); (ii) assumption of liability (guarantee) for new bridge financing provided by the Promotional Bank of the Austrian Federal Government (AWS) or by the Austrian Hotel and Tourism Bank (ÖHT); (iii) subsidies (nonrepayable) provided by the hardship fund (Härtefonds); and (iv) deferral or an instalment payment of taxes (one may also

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 5	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
				apply for the deferral interest to be
				reduced to zero).
				The Federal Ministry of Finance also
				authorized ABBAG, a federal
				company, to take financial
				measures on behalf of the Federal
				Minister of Finance in favor of
				certain companies (in particular
				with a registered office or
				permanent establishment in
				Austria), which are necessary to
				bridge liquidity difficulties of
				companies due to COVID-19

# **FRANCE**

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
FRANCE	The government introduced a mechanism prohibiting	At the present date, no	1. Force majeure	A number of lessors' associations and
Bredin Prat assisted by	the lessor to apply late penalties and/or to require the	additional measures	Force majeure exists in contractual relations when an event	federations issued a joint statement or
Lacourte Raquin Tatar	termination of the lease if the tenant decides to	concerning commercial	beyond the control of the obligor, that could not have	20 March 2020. This declaration
Cyrille Bailly	suspend the payment of the rent and charges due	leases in connection with	reasonably been foreseen upon execution of the contract	advocates invoicing rent and service
bailly@lacourte.com	between 12 March 2020 and the expiry of a deadline of	the Covid-19 outbreak are	and the effects of which could not have been avoided	charges on a monthly (rather than
	two months after termination of the state of public	expected to be	through appropriate measures, prevents the obligor from	quarterly) basis and deferring al
	health emergency (ie. two months as from 10 July	approved.	fulfilling its obligation.	payments owed in such respect as from
	2020).		It is not yet clear whether or not these measures imposed to	1 April 2020 for small- and medium-
			curb the pandemic's progression can be said to constitute	sized enterprises that have had to
	To benefit from these measures, the tenants shall meet		an event of force majeure. It is therefore necessary to verify,	suspend operations as a result of the
	the restrictive and cumulative following conditions:		in each case, that the qualification criteria briefly reminded	government's measures. It also states
	<ul> <li>their workforce is under or equal to 10 employees;</li> </ul>		above are met.	that lessors should defer or stagger
	<ul> <li>a turnover under one million euros in the last</li> </ul>		Please note, however, that:	payment of the outstanding rent and
	closed financial year. For enterprises not having		- force majeure does not release a debtor from any	service charges once business resumes
	approved the closed financial year, the monthly		obligation to make monetary payments according to	without applying penalties or late-
	turnover shall be under € 83,333 in the period		case law currently in force;	payment interest.
	between the date of establishment of the		- the parties to a contract may limit or exclude	
	enterprise and 29 February 2020;		application of the French Civil code's provisions on	A number of federations representing
	<ul> <li>when they are constituted as an association, they</li> </ul>		force majeure.	the lessors called, in a press release
	are subject to business property taxes or employ at		As the provisions on force majeure do not in principle apply	dated 17 April 2020, their members to
	least one employee;		to obligations to make monetary, we consider that tenants	cancel three months' rents for small
	<ul> <li>they are not controlled by a company according to</li> </ul>		may not invoke an event of force majeure to justify any non-	businesses.
	Article L. 233-3 of the French Commercial Code;		payment of rent under a lease.	
	they are:		That said, if a tenant has had to close its business further to	Similarly, on 17 April 2020, the Finance
	(ii) the subject of a prohibition to receive the		the Order of 14 March 2020 (Public-access buildings closed	Ministry declared during an interview
	public between 1st March to 31 March 2020;		to the general public), it could potentially argue that, for the	that "the big real estate owners can and
			duration of the prohibition, its lessor is unable to fulfil its	

PAGE 7

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	(iii) or their turnover has been reduced by 50% at		own obligation to ensure peaceable possession of the	shall do more to help those who are not
	least during the period between 1st March		rented premises and cannot therefore require payment of	currently in capacity to pay their rents".
	2020 and 31 March 2020,		rent over such period. However, given that the Order of 14	
	- compared to the same period of the		March 2020 specifically refers to the operators of public-	Please note that the abovementioned
	previous year;		access buildings rather than their owners, we are not	declarations are non-binding and
	- or, regarding the enterprises established		convinced that this situation would be considered to	simply give the current political
	after 1st March 2019, compared to the		constitute an event of force majeure.	tendencies.
	monthly turnover during the period			
	between the date of establishment and 29		<ol><li>Unpredictability (for leases executed as from 1st</li></ol>	
	February 2020;		October 2016 only)	
	- or, regarding natural persons having		If a change in circumstances that was unforeseeable at the	
	benefited from a seek leave, industrial		time the contract was entered into should render	
	accident or maternity leave during the		performance of the contract excessively onerous for a party	
	period between 1st March 2019 and 31		that had not assumed such risk, such party may apply to its	
	March 2019, or for legal entities which		counterparty for a renegotiation of the contract.	
	manager having benefited from such a leave		As with force majeure, the question of whether or not the	
	during this period, compared to the average		coronavirus pandemic and the French government's	
	monthly turnover during the period		measures to curb its spread constitute grounds to claim	
	between 1st April 2019 and 29 February		unpredictability will need to be assessed on a case-by-case	
	2020.		basis.	
			However, in light of the impact of the pandemic and	
	Please note that the notion of turnover shall		particularly of the measures imposed by the government,	
	correspond to the turnover excluding taxes, or in case		which have made the continuation of any economic activity	
	the enterprise is subject to the non-commercial profits		very complicated (and in some cases have banned it	
	category it shall correspond to the net revenue		outright), we believe that it will be easier to claim	
	excluding taxes		unpredictability rather than force majeure in many cases.	
			It should therefore be verified in each lease if a waiver of	
			Article 1195 of the French Civil Code is provided.	

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 8	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
			3. Extension of payment deadlines	
			Tenants could also seek the extension of paymen	nt
			deadlines on the grounds of Article 1343-5 of the French	:h
			Civil Code, which provides that "the courts may, in light	of
			the debtor's situation and the creditor's needs, order th	ne
			deferral or staggering of payments over a period of up to tw	0
			years".	

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 9	

# **GERMANY**

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
GERMANY	The legislator introduced a mandatory moratorium		It is discussed whether general principles of law apply to	Many landlords have agreed not to
Hengeler Mueller	protecting all tenants against the landlord's right to		the COVID-19 situation. In particular, tenant	charge default interest and to
Daniel Kress	terminate the lease due to payment defaults of the		representatives take the view that the lock-down e.g. of	contractually defer rental payments.
Daniel.kress@hengeler.com	tenant for the period from 1 April to 30 June 2020		retail businesses results in a defect of the leased object	
	(potentially to be extended by a further three months		which entitles the tenants to abate rent (some argue	Tenants in particularly affected
	until 30 September 2020 by decree of the Federal		50%, others argue 100%).	industries such as retail and hospitality
	Government). The tenant is still in arrears and owes			proactively approach their landlords to
	default interest. The tenants have until 30 June 2022		In addition it is discussed whether the concept of	renegotiate their leases with the
	for the settlement of such arrears.		frustration of contract would apply to leases leading to	argument that they are no longer viable,
			similar results.	citing a long term trajectory until their
	To benefit from the moratorium, tenants of			business fully recovers (if at all).
	commercial properties must be able to substantiate		It is expected that this matter will end up being decided	
	the connection between the COVID-19 pandemic		by th courts.	Several retailers have already filed for
	and non-performance, for example by showing that			insolvency and use special termination
	the operation of their business has been prohibited			rights available in such situation as a
	or considerably restricted due to legal ordinance or			powerful lever for such renegotiations
	official order in the context of combating the SARS			which is further enforced by the
	CoV-2 virus.			comparatively easier redundancy rules
	While the new law does not comment on this, it			which allows tenants to close down
	should be possible under certain circumstances for			non-viable outlets easier and with very
	the landlord to draw on the rental deposit provided			limited redundancy payouts.
	by the tenant. In addition, the landlord should also			
	be able to claim the outstanding rent payments from			Landlord representatives such as the
	any guarantor under the rental agreement			Zentraler Immobilienausschuss (ZIA)
				are asking for government subsidy
				schemes whereby the tenant may

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 10	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
				reduce rent by 50% and such burden is
				shared by the landlords and the
				government.

## **ITALY**

judicial proceedings.

	Existing framework	New measures	Applicable general principles of law	Other considerations
TALY	Italian emergency legislation includes <u>n</u>	o specific No additional measures	The following legal principles and related remedies may ap	ply, The application of any legal principle or
BonelliErede	provisions entitling tenants to rent discount,	suspension concerning commercial leases	even if the lease agreement in question does not contain	n a remedy requires a <u>case-by-case analysis</u> ,
Matteo Bonelli	of rent instalments or withdrawal from lease a	greements are currently expected.	clause that expressly addresses pandemics or force maje	eure which must consider the provisions of
Matteo.Bonelli@belex.com	due to COVID-9 outbreak (an exception is mad	de for gyms	events.	the lease agreement concerned and the
	and sport centres as specified below).		A. Impossibility	scope of any claims brought by the
	However, several tax incentives and sub	osidies are	Art. 1256 of the Italian Civil Code stipulates that a defaul	ting tenant.
	granted for commercial leases.		party to a contract may invoke impossibility to fulfi	a A. Impossibility
	The "Cura Italia" Decree includes the	following	contractual obligation if the impossibility:	Typical examples of impossibility in the
	noteworthy provisions:		- is not due to causes attributable to the defaulting party;	context of lease agreements are <u>natural</u>
	> Art. 65, which grants those who carry	out retail	- was not foreseeable on the date the agreement was execut	ted; <u>events</u> (earthquakes, fires, etc.) that
	and/or F&B activities a tax credit (for 202	0) equal to	or	prevent the tenant from occupying or
	60% of the rent paid for March 2020. This	s tax credit,	- is not resolvable through diligent and reasonable efforts.	using the leased premises in whole or in
	which may be assigned to landlore	ds, is not	If the impossibility is permanent, the agreement	is part. Impossibility may also be caused by
	applicable for tenants that provide essent	tial services	automatically terminated (a claim seeking termination n	eed <u>legislative measures</u> or <u>orders</u> issued by
	(e.g.: pharmacies, para-pharmacies ar	nd grocery	not be lodged with a court).	public authorities.
	shops); and		If instead the impossibility is temporary, the defaulting part	ty is In the past few months, the Italian
	> Art. 91, which stipulates that compliance	ce with the	exempted from contractual liability for delay in performance	e for government has ordered certain facilities
	decree's restrictions is to be taken into a	account for	the duration of the impossibility. However, even in such ca	ase, (e.g.: restaurants, gyms, theatres, and
	the purpose of excluding debtors' of	contractual	the agreement may be automatically terminated if, in light o	fits shopping centres) to shut down to
	liability for non-performance of their	obligations	scope and the duration of the impossibility, the non-defaul	ting contain the Covid-19 virus. Affected
	(also with regard to termination and pen	alties). It is	party is <u>no longer interested</u> in the counterparty's performa	nce tenants could thus claim this constitutes
	still unclear whether this provision applie	s to private	of the obligation, or the defaulting party can no longer be h	neld an impossibility to carry on their business
	agreements (besides public contracts) ar	nd whether	bound to perform its obligation.	and, thus, to actually use the leased
	it entails an automatic exclusion of debto	ors' liability	If the defaulting party can perform its obligation only in part,	the premises during the closure period. On
	or simply lightens the burden of proof for	debtors in	non-defaulting party's obligation is reduced proportional	ally. the other side, landlords could argue that

However, the non-defaulting party may withdraw from the their obligation is limited to ensuring the

COVID-19: IMPACT ON COMMERCIAL LEASES
REGULATION ACROSS EUROPE

This tax credit, which may be assigned to

landlords, cannot be combined with the tax credit

F&B and cinemas activities, a tax credit equal to

60% of the expenses incurred in 2020 (up to EUR

80k) to make the premises compliant with the

health regulations to prevent the spread of

entrepreneurs and professionals, a tax credit

equal to 60% of the expenses incurred in 2020 (up

to EUR 60k) for sanitation activities within the

premises and purchase of protective equipment

Art. 125, which grants companies, sole

COVID-19;

provided by Art. 65 of the "Cura Italia" Decree;

Art. 120, which grants those who carry out hotel,

PAGE 12

Jurisdiction	Existing framework	New measures	Applicable general principles of law	(	Other considerations
	In addition, the "Rilancio Decree" includes the	following	agreement if it is not reasonably interested ir	partial (	(formal) availability of the premises for
	noteworthy provisions:		performance.	t	their authorised use, regardless of
	Art. 28, which grants those who carr	y out: (a)	B. Excessive onerousness	٧	whether it is possible for the tenant to
	business, art or professional activities	with less	The Italian Civil Code sets out a remedy that applies if, 1	ollowing a	actually carry on its business there.
	than EUR 5m revenues or fees in FY 201	9; and (b)	execution of the agreement, certain events oc	cur that •	t will be easier for tenants to claim a
	hotel and agritourism activities (regard	ess of the	materially affect the contractual equilibrium.		suspension/reduction of rent if the
	amount of revenues or fees), a tax credi	t equal to	Art. 1467 stipulates that if one party's obligation	pecomes	lease agreement concerns activities
	60% of the monthly rent paid in FY 2020	for March,	excessively onerous due to extraordinary and unfor	<u>eseeable</u>	which have been suspended (retail,
	April and May (except for tourist entre	epreneurs	events, the party bound to that performance may	demand	restaurants, etc.).
	with only seasonal activities, for w	hich the	termination of the agreement.	•	❖ Tenants will have more difficulty
	relevant months are April, May and Ju	ıne). <u>Only</u>	In that regard:		grounding such a claim if the
	tenants that have suffered at least a 50%	decrease	- the excessive onerousness must exceed the norma	level of	agreement concerns non-suspended
	in turnover (or fees) in the relevan	t months	business risk related to the contractual obligation co	ncerned;	activities (e.g., offices), as no legal
	compared to the same months of the	previous	- the termination of the agreement is not automatic	out must	restrictions have prevented business
	year are entitled to this measure.		be claimed before the competent court;		from carrying on.

#### the tenant has a <u>statutory right</u> (which applies even if not legal prohibition on the activity.

envisaged under the lease agreement) to withdraw from the B. Excessive onerousness

- the party against which termination is demanded can avoid . Hotel leases are a more complex

case, as the activity has not been per

se restricted (save for restrictions

applicable to hotel restaurants).

Nevertheless, travel restrictions had

an immediate and drastic impact on

the business, especially for tourist

hotels, and these restrictions' effects

are somewhat similar to those of a

termination by offering to equitably amend the agreement's

- this remedy never applies to aleatory agreements (e.g.

insurance contracts or agreements in which the parties have

expressly waived the Italian Civil Code's provision on

Under Art. 27, para. 8, of Law 392/1978 ("Italian Tenancy Law"),

terms and conditions; and

excessive onerousness).

C. Withdrawal for serious reasons

lease agreement if <u>serious reasons</u> occur, subject to at least six Extraordinary and unforeseeable events, months' written notice. Tenants who have an annual rent such as the <u>Covid-19 pandemic</u> and the public authorities' related restrictions,

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 13

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	(e.g.: barriers and protective pa	inels); Art. 181,	exceeding EUR 250,000 may lawfully waive this rig	ght in lease could detrimentally affect a lease
	which exempts those who carry or	ıt F&B activities	agreements.	agreement's original economic
	from paying - from 1 May to October	2020 - taxes for	Under the prevailing caselaw, serious reasons are ev	vents that: assessment agreed by the parties -
	occupying public areas (e.g. to p	ace tables and	- are beyond the tenant's control;	primarily on the calculation and estimate
	chairs for clients); and		- were unforeseeable at the time the lease agree	ement was of the rent due by the tenant.
	> Art. 216, para. 3, which entitles to	enants of gyms,	executed; and	The turnover of certain businesses (e.g.
	swimming pools and sports cen	tres to a 50%	- make it extremely burdensome for the tenant t	to carry on hotels) is materially affected by a large
	reduction of the rent due from Marcl	n to July 2020.	performance of the lease agreement.	decrease in guests; it is thus impossible
			Typically, Italian courts take <u>quite a conservative ap</u> ı	proach and to exclude tenants invoking an alteration
			allow the application of Art. 27 only in very e	exceptional <u>of the contractual equilibrium</u> to obtain a
			circumstances, such as the enactment of new laws t	that make it rent reduction.
			very unprofitable for the tenant to continue with the	e lease, or a Lease agreements are generally long-
			negative or positive market trend in the tenant's	sector that term relationships, and a temporary
			requires a general restructuring of its activities.	reduction in turnover due to the
				pandemic should not constitute a valic
				ground to claim that the agreement has
				become excessively onerous; that said, if
				the situation persists for an extended
				period or causes long-term economic
				shock, a claim could gain merit.
				C. Withdrawal for serious reasons
				The current health emergency meets at
				least two of the requirements set out by
				the caselaw, i.e.: (i) it is beyond the
				tenant's control, and (ii) it was
				unforeseeable. However, to validly
				withdraw from leases, tenants must also
				prove that the pandemic's economic
				effects are so material that they can no

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 14	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
				longer comply with the lease agreement,
				particularly the obligation to pay rent.
				A temporary downturn is not a valid
				ground for withdrawal for serious
				reasons; however, the withdrawal could
				gain merit if <u>long-term economic shock</u>
				ensues and severely affects the tenant's
				business for a prolonged period.

## **PORTUGAL**

Jurisdiction	Existing framework	New measures	Applicable general principles of law 0	ther considerations
PORTUGAL	A. Suspension of termination effects	At the present date, no	General principles of law in Portugal allow a party to claim L	egislation approving extraordinary and
Uría Menéndez	Since 12 March 2020 and until 30 September 2	2020, the additional measures	either (i) the objective impossibility to fulfil its obligations or (ii) to	emporary measures to mitigate the
Rita Xavier de Brito	following effects are suspended: (i) the ef	fects of concerning commercial leases	a change of circumstances that justify the termination or the e	conomic and social impact of COVID-19,
rita.xbrito@uria.com	unilateral termination (denúncia), revoca	tion or in connection with the Covid-	modification of the contract while such change persists. Either p	articularly relevant for commercial
	opposition to the renewal of lease agreem	ents by 19 outbreak are expected to	of these regimes require the fulfilment of certain requirements le	eases:
	landlords; (ii) and the expiration of lease agre	eements, be approved.	and case law in Portugal has been cautious and quite •	Law 1-A/2020 of 19 March, as
	unless the tenant does not oppose to the termin	ation, as	demanding as to the fulfilment of the same.	amended;
	well as other deadlines established in the gene	ral lease	It should however be taken into consideration that exceptional •	Law 4-C/2020 of 6 April, as amended;
	law for the tenant to return the premises.		measures have already been enacted to deal with the impact •	Resolution of the Council of Ministers
	Eviction procedures are also currently suspende	d.	on certain commercial leases, so the possibility to resort to this	no. 40-A/2020 of 29 May.
	B. Deferred payment of rent		general regime must be assessed on a case-by-case analysis.	
	Commercial tenants may postpone the payment of rent			
	that falls due from 1 April 2020 until the earlie	r of (i) 1		
	September 2020 or (ii) the month after the en	d of the		
	respective closure of the tenant's establishing	ment as		
	imposed by a legal or administrative measure a	pproved		
	in the context of the Covid-19 outbreak. This also	o applies		
	to contractual forms of operation of prope	rties for		
	commercial purposes other than the standa	rd lease		
	agreements.			
	This exceptional regime applies to:			
	(i) retail establishments that have been closed	l or have		
	their activities suspended by virtue of the declaration			
	of the state of emergency, or due to legis	lative or		
	administrative orders (e.g. state of calamity	currently		
	in force), even if those establishments cor	tinue to		
	perform their activities by way of e-co	mmerce,		

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 16	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	services at a distance or through ar	n electronic		
	platform; and			
	(ii) restaurants and similar establishments,	even if they		
	continue to operate for the exclusive	purpose of		
	confection intended for consumption	outside the		
	establishment or home delivery.			
	The law seems to leave outside its scope t	enants with		
	commercial establishments that according to	o the law sell		
	essential goods or provide essential service	es, such as		
	supermarkets. Leases intended for wholesal	e trade also		
	fall outside the scope of this law.			
	The deferred rents must be paid in instalme	nts after the		
	period during which the rents can be deferr	ed, together		
	with the monthly rent that is due in each	month. The		
	deferred rents' settlement period may not,	in any case,		
	end after June 2021.			
	Landlords are not entitled to any interest,	penalties or		
	other compensation on the basis of this of	delay in the		
	payment of the rents.			
	C. Termination of the agreement			
	Lease agreements cannot be terminated on	the basis of		
	(i) the closure of the establishment in	the leased		
	premises, whenever such closure results	s from the		
	compliance with the measures approved in	the context		

of the Covid-19 outbreak; and (ii) the deferral of rent payment during the months which the tenant's establishment remains mandatorily closed and the subsequent month, up until 1 September 2020.

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 17	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	If the termination of the lease agreement is at the			
	tenant's initiative, however, upon termination of the			
	lease the tenant must pay the landlord all rents that			
	have been deferred as a result of these exceptional			
	measures.			

## **SPAIN**

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
SPAIN	A. Deferred payment of rent	At the present date, no	Under Spanish law, should a party to a contract breach its	Legislation approving extraordinary and
Uría Menéndez	Within one month from 22 April 2020, self-employed	additional measures	obligations, the complying party will be entitled to seek	temporary measures to mitigate the
Diego Armero	workers and small and medium-sized enterprises	concerning commercial leases	specific performance or terminate the contract, with the	economic and social impact of COVID-19,
diego.armero@uria.com	who lease property for non-residential purposes and	in connection with the Covid-	right to be indemnified in both scenarios. Contractual	particularly relevant for commercial
	who have been forced to suspend their activities, or	19 outbreak are expected to	relationships are also based on the principle that the	leases:
	whose income has dropped significantly as a result	be approved.	agreements reached by the parties must be observed	• Royal Decree 463/2020, of 14 March,
	the COVID-19 health crisis (the above conditions to		(pacta sunt servanda).	declaring the state of emergency to
	be duly evidenced to the landlord), are entitled to a		The only exceptions to the above rules would be the	address the COVID-19 health crisis
	rent payment deferral under the following		following:	(as amended by Royal Decree
	conditions:		(i) Occurrence of a force majeure event, which necessarily	465/2020);
	(i) As regards leases where landlords are public		relates to extraordinary events that are beyond the	• Royal Decree-Law 15/2020 of 21 April,
	housing companies or entities or large property		control and organisational reach of a contracting party	on urgent complementary measures
	owners (i.e., natural or legal persons who own (i)		who intends to resort to it.	to support the economy and
	more than ten urban properties (excluding		This exception must be construed in accordance with	employment
	garages and storage rooms); or (ii) a constructed		the common intent of the parties and with regard to	
	surface area of more than 1,500 sqm), eligible		standard business practice and good faith as concepts	
	tenants are entitled to apply a moratorium on		inherent to contracts.	
	the payment of rent, provided that the parties		Further, effects of force majeure on contractual	
	have not previously agreed on a total or partial		obligations are not specific but may relate to different	
	write-off or a moratorium on the payment.		aspects of the contract with differing conditions and	
	This moratorium will apply while the state of		scope (i.e., force majeure may lead to or indeed justify	
	emergency is in force and to the following		the release from an obligation).	
	monthly payments, which can be extended on a		(ii) Application of the principle of rebus sic stantibus,	
	monthly basis if the moratorium is insufficient in		originated within the case law of the Spanish Supreme	
	relation to the economic impact caused by the		Court, and according to which, albeit with restrictions,	
	COVID-19 health crisis, up to a maximum of four		a contracting party may request the modification of the	
	months.		terms of the contract based on an extraordinary and	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	Lessees must return the unpaid rent to the lessor		unforeseeable event, rendering the consideration	
	in instalments over the following two years after		excessively onerous and significantly altering over a	
	the contract has entered into force (or, if shorter,		significant period of time the economic balance of the	
	during the validity of the lease), free of penalties		contract, thus leading to an unreasonable	
	and interest		disproportion between the obligations of the parties to	
	(ii) As regards leases where the landlord does not		the contract.	
	fall under the above category, eligible tenants		Elements required to date by case law as the basis for	
	are entitled to request a temporary and		an action based on this principle are as follows: (a) the	
	extraordinary rent payment moratorium, which		occurrence of an extraordinary change, (b) excessive	
	the lessor is not obliged to accept.		hardship of the obligation in light of the unforeseeable	
	To that end, the parties may use the mandatory		events, and (c) unforeseeability and, in particular, a	
	legal deposit provided for in the Spanish letting		failure to include the unforeseeable event in the	
	regulation (equivalent to two monthly rent		contract, excluding the normal risk inherent to or	
	instalments), to pay the rent. If applicable, a		arising from the contract or risks assumed explicitly or	
	lessee must return the amount of the deposit		tacitly by a contracting party.	
	within one year of the termination of the		To date, though, this principle has been applied by the	
	agreement or within the remaining term of the		Spanish courts in a very restrictive way.	
	lease contract, if under a year.		Nonetheless, both exceptions will depend on the specific	
	·		contract and particular circumstances of the case.	

## **SWEDEN**

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
SWEDEN	Landlord Grant Scheme	Fixed Costs Grant Scheme	Statute of Inequitable Terms of Contract	Force Majeure Clause in Leases
Mannheimer Swartling	Landlords that agree to a rental discount in relation	The government has	The statute of inequitable terms of contract (Sw. oskäliga	Leases normally contain a standard
Tomas Johansson	to its tenant receive a state cash grant of 50 per cent	announced its intention to in	avtalsvillkor) can in exceptional cases be invoked to deviate	force majeure clause for the benefit of
tomas.johansson@msa.se	of the rental discount, under the following	the near future enact	from the literal wording of a contract in Sweden. Invoking	the landlord. The clause entitles the
	conditions:	legislation that will provide for	said statute comes with a high degree of uncertainty as it is	landllord to suspend performance
		a state cash grant to	only meant to be applied in exceptional cases where the	without liability if such performance is
	(i) Tenant must be operating in one of the	businesses that have	applicability of a term in a certain situation would be clearly	rendered impossible or unreasonably
	following sectors: Hotel, restaurant, durable	experienced a drop in sales of	unreasonable and it is not deemed unfair in the light of all	onerous due to a force majeure event. A
	goods retail or certain consumer services (e.g.	30% or more during March	circumstances to deviate from the term to achieve a more	government order to shutdown
	beauty salon, dental office and similar).	and April this year. Sales will	equitable outcome.	premises/businesses could qualify as
	(ii) Discount must relate to fixed rent and pertain	be compared to the same		such an event, if the event as such
	to the period 1 April – 30 June 2020.	months of last year, i.e. sales		would be deemed to be landlord's risk
	(iii) Original lease must have been executed at	of March and April 2019.		(which is not entirely clear under
	latest on 1 March 2020 and the amendment	Qualified businesses will be		Swedish law).
	relating to the rental discount executed at	eligible to a cash grant		
	latest on 30 June 2020.	amounting to part of their		
	(iv) Grant is capped at the lowest of 25 per cent of	fixed costs including rent and		
	the original fixed rent and 800,000 euro.	excluding labor costs. The		
	(v) In assessing whether the 800,000 euro cap has bee	= :		
	reached, also grants received by other landlords	= :		
	respect of the same tenant will be considered.	that will be reimbursed under		
	(vi) Landlord must submit an application for the	the proposed regime. Off-		
	grant with the relevant County Administrative	shore companies in tax-		
	Board at latest on 31 August 2020 (application	havens are automatically		
	can be submitted earliest on 1 July 2020).	disqualified from this regime,		
		even if they meet all other		
		requirements.		

# THE NETHERLANDS

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
THE NETHERLANDS	1. No new RE-related laws	1. Relaxations	1. General Dutch contract law	
De Brauw Blackstone Westbroek	The newly enacted Dutch laws	From 1 June restaurants, bars and	Below we have set out some general principles under Dutc	h
Mark Rebergen	regarding Covid-19 have <u>not</u>	cafés are allowed to reopen, with the	e contract law, with a particular focus on lease agreement.	
mark.rebergen@debrauw.com	established any new rights for	obligation to observe a number of	f	
	termination and/or rent reduction for	restrictions.	<ul> <li>'force majeure' (article 6:75 DCC): if a default of it</li> </ul>	S
	commercial lease agreements.		obligations cannot be attributed to the debtor, the	n
	Instead, the general civil law	Similar restrictions apply for the	performance of the relevant obligations cannot b	e
	regulations already in place for lease	reopening of cinemas, theaters and	d claimed and the debtor is not under the obligatio	n
	agreements are applied.	museums.	to compensate damage suffered by the credito	r.
			Economic inability to pay debts (such as rent) doe	es
	Since 16 March 2020 the Dutch	Gyms, indoor sports centres	, however not, by itself, qualify as an impossibilit	у
	government has issued several	casinos, saunas, amusement	t under Dutch contract law. This makes it unlike	у
	decrees which order amongst others	arcades and sex establishments wil	l that force majeure may be invoked by lessees i	n
	that the catering industry must	in principle remain closed until 1	connection with the COVID-19 crisis In the Dutc	h
	temporary close their restaurants,	September, though earlier opening	market parties often make use of the mode	el
	coffee bars et cetera.	possibilities are being considered.	agreements as provided by the Dutch Real Estat	е
			Council (Raad voor Onroerende Zaken). Thes	е
	However, it is noteworthy that the	2. New non RE related laws	models are generally considered to be lesso	or
	usage of retail spaces and office	As of mid-June two new financia	l friendly. Possibilities to suspend rent payments ar	е
	spaces was never generally restricted.	arrangements are introduced:	further reduced in these models.	
		1. Tegemoetkoming Vaste	• Unforeseen circumstances (article 6:258 DCC):	a
	2. New non RE related laws	Lasten MKB which helps	creditor may request the court to amend th	e
	Fairly soon after the so-called	companies (with a	consequences of a contract or to wholly or part	у
	"intelligent lock down" was	maximum of 250	terminate the contract on grounds of unforesee	n
	announced the Dutch government has	employees) with the	circumstances (i.e. circumstances or risks that ar	e
	introduced various financial	payment of a part of	not addressed in the contract). Thes	e
	arrangements, most of which have	their fixed charges,	circumstances must be of such a nature that th	e

Jurisdiction	Existing framework	New measures	easures Applicable general principles of law Other consideration	
	now been extended until 1	amongst other rent. This	counterparty to the contract cannot expect, to	aking
	September, albeit with some changes	arrangement is available	into account reasonableness and fair	ness,
	to the applicable conditions. These	for companies that have	unchanged continuation of the contract. Durin	g the
	arrangements are:	lost more than 30% of	economic crisis of 2008, Dutch courts were relu	ctant
	1. Noodmaatregel	their turnover due to the	to change or terminate contracts based on a	rticle
	Overbrugging voor	COVID-19 crisis. A	6:258 DCC. The general opinion was that	this
	Werkgelegenheid (the	company can receive up	economic crisis was part of the normal econ	omic
	NOW-arrangement) which	to an amount of EUR	risks, to be borne by businesses themselves. It i	snot
	arrangement basically	20,000 per three months	; inconceivable that courts may decide that	: the
	provides that in case of a	and	extreme distorting effects of the coronavirus	and
	turnover loss of 20% or	2. NL leert door which	the government measures go beyond no	ormal
	more an employer can get	arrangement provides	commercial risks and, as such, qualify	v as
	subsidy for the wage costs	for free (online) training,	unforeseen circumstances. However, the first	signs
	up to 90%;	retraining and	of case law show that courts are generally	still
	2. Tijdelijke	development advice for	reluctant to draw that conclusion.	
	overbruggingsregeling	everyone that is hit by	• Rent reduction (article 7:207 DCC): a tenant	may
	zelfstandig ondernemers;	the COVID-19 crisis.	claim (i.e. only before a court) a rent reduction	on in
	3. Various tax measures; and		case of a "defect" impeding the quiet enjoy	ment
	4. Corona credit and		under a lease. A defect is – in short – a quali	ty or
	guarantees (amongst		characteristic of the leased property or and	other
	others borgstelling MKB-		circumstance not attributable to the lessee,	as a
	kredieten, garantie		result of which the leased property does not pro	ovide
	ondernemingsfinanciering,		the lessee the enjoyment which a lessee could	have
	Klein krediet corona and		expected. Case law shows that many circumsta	inces
	corona		not relating to the leased property itself	are
	overbruggingslening).		considered to be normal economic risks, t	o be
			borne by the lessee and do not qualify as a de	efect.
	Although all of these measures do not		For example, a disappointing number of custo	mers
	directly impact the lease relation, they		or visitors comes generally for the risk of the le	222

Jurisdiction	Existing framework No.	ew measures	Applicable general principles of law	Other considerations
	are aimed at creating some more		In addition, it is possible that parties i	may have
	liquidity for entrepreneurs which		agreed that (a) specific circumstances sl	hould not
	should also help them to be able to		be considered a defect, or (b) a rent red	duction is
	continue meeting their (payment)		excluded by contract. The latter is cor	mmon for
	obligations under any lease		commercial leases which are based on th	ne models
	agreements they may have.		of the Dutch Real Estate Council	(see also
			above); lessees of Dutch properties in m	nost cases
	3. Steunakkoord		will therefore not have a legal basis to o	claim rent
	Instead of putting in place new		reduction;	
	legislation to safeguard and/or		Reasonableness and fairness (article 6:248 DCC): a co	ourt may
	improve the lessee's and/or lessor's		rule that a creditor cannot invoke a certain provision	in a
	position in the COIVID-19 crisis, the		contract on grounds of reasonableness and fairness;	it remains
	Dutch government made a strong		to be seen how application of this will develop in case	e law.
	appeal on both lessors and lessees to		Most likely this will not easily be accepted by Dutch co	ourts.
	mutually agree on a way to get			
	through this crisis taking into account			
	the interest of the various			
	stakeholders. This dialogue has led to			
	the so called Support Agreement			
	(Steunakkoord) for the retail sector,			
	between government organizations,			
	organisations of retailers, lessors and			
	banks. The core of the agreements in			
	the Support Agreement is that the rent			
	payments for the months April, May			
	and June may partially be suspended			
	in joint consultation between lessors			
	and retail lessees who have a turnover			
	decrease of at least 25%, which			

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 24	

Jurisdiction	Existing framework Ne	ew measures	Applicable general principles of law	Other considerations
	suspension can in some cases rise to			
	75% or even 100% for the more			
	severely affected retailers and/or			
	(retail) craft companies that face a			
	complete lockdown. The Support			
	Agreement can be considered as a			
	starting point for negotiations			
	between a lessor and a lessee to find a			
	tailor made solutions per retailer, per			
	lessor and per location. For the lessees			
	that follow this agreement there will			
	temporarily no termination measures			
	be taken.			
	The Support Agreement also contains			
	some agreements for the somewhat			
	longer term. For example, remission of			
	payment obligations may be			
	discussed when the actual impact of			
	the lockdown after three month is			
	more clear. The exact details thereof			
	will be discussed later. In a second			
	round of discussions in relation to the			
	Support Agreement, now called			
	Support Agreement 2.0, the various			
	stakeholders have agreed that			
	amongst others 50% of the rent for the			
	months April and May may be			
	remitted and that 50% of the rent for			

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 25	

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
	the month June may be suspended	1		
	until next year.			
	For the avoidance of doubt, the			
	Support Agreement and the Suppo	ort		
	Agreement 2.0 do not provide any			
	binding rules, these only provide fo	or		
	guidelines on how to deal with the			
	COVID-19 crisis according to the			
	various parties and stakeholders			
	involved in the Dutch retail sector.			
	The major Dutch banks as well as t	he		
	Dutch government support the			
	Support Agreement and the Suppo	ort		
	Agreement 2.0.			

## **ENGLAND AND WALES**

Jurisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations
ENGLAND AND WALES	The Coronavirus Act 2020 introduced a moratorium on	At the present date, no	It is extremely unlikely that any English or Welsh lease will	The UK government has launched
Slaughter and May	forfeiture, preventing landlords from forfeiting a lease of	additional measures	contain a provision entitling the tenant to a reduction or	several schemes to provide
John Nevin	business premises on the grounds of non-payment of	concerning commercial leases	deferral of rent as a result of the COVID-19 outbreak.	financial support to businesses
John.Nevin@slaughterandma	rent until at least 30 June 2020. The moratorium extends	in connection with the COVID-	Generally, rent cessers are only available if the landlord is	during the Covide-19 crisis,
y.com	not only to annual rent, but also to any sum which a	19 outbreak have been	responsible for insurance and the building is damaged by	including business rates relief,
	tenant is liable to pay under its business tenancy	announced.	an insured risk (or, increasingly, there is damage by a risk	deferral of VAT payments and
	(including insurance, service charge and interest).		against which it is not possible to ensure).	business interruption loan
	However, the moratorium simply restricts the landlord's	We await to see whether		schemes.
	ability to forfeit - it does not reduce or defer the tenant's	the existing measures will	Under English law, a contract may be discharged on the	
	obligation to pay the rent. Any reduction or deferral	be extended, particularly	ground of frustration if, after the formation of the contract,	
	would require agreement between the landlord and the	to cover the rent due for	an unforeseen event occurs which renders it illegal or	
	tenant.	the June quarter (typically	impossible to fulfil the contract, or transforms the	
		24 June to 28 September).	obligation to perform into a radically different obligation	
	The UK government has since introduced, under the		from that undertaken at the point the contract was formed.	
	Corporate Insolvency and Governance Bill, further		While it is possible for a lease to be frustrated under English	
	temporary measures to restrict a landlord's remedies		law, the bar is extremely high. It seems unlikely that the	
	against tenants for non-payment. In order to prevent		effect of the current pandemic will permit many, if any,	
	landlords from pursuing aggressive rent collection, the		English law contracts to be set aside – particularly a lease,	
	new legislation prevents presentation of a winding-up		where the premises will continue to be available for the	
	petition based on a statutory demand served between 1		tenant to use, however impractical, unless and until it	
	March 2020 and 30 June 2020 (or one month after the		becomes illegal to occupy (which is, of course, not the	
	enactment of the Bill, whichever is the later). It will also		same as being unable to trade or to derive some other	
	prohibit the presentation of a winding-up petition by a		practical use from the premises). This difficulty was	
	creditor unless the creditor has reasonable grounds for		demonstrated in the context of commercial leases in last	
	believing that COVID-19 has not had a financial effect on		year's High Court decision which confirmed that Brexit was	
	the company, or that the relevant ground would have		not a frustrating event for a 25-year lease to the European	
	arisen even if COVID-19 had not had a financial effect on			

that a landlord will not be entitled to require that an

undertenant pays rent directly to the landlord (rather

than the intermediate tenant) unless 90 days' rent is

overdue.

to overcome in order for a party to rely on the clause for

delay or non-performance. For example, a party must also

show that the force majeure event was the cause of delay

or non-performance, that their non-performance was due to circumstances beyond their control and that they took all reasonable steps to mitigate the consequences.

urisdiction	Existing framework	New measures	Applicable general principles of law	Other considerations	
	the company. These measures apply with retro	spective	Medicines Agency (Canary Wharf (BP4) T1 Limite	ed & others v	
	effect from 27 April 2020 to 30 June 2020 (or on	e month	European Medicines Agency [2019] EWHC 335 (0	Ch)).	
	after the enactment of the Bill, whichever is the l	ater).			
			On a similar subject, there is no general legal	l concept of	
	The government has also announced legislation	n to	force majeure under English law, and is the	erefore only	
	prevent landlords using Commercial Rent Arrears		capable of being relied upon where the contract in		
	Recovery (CRAR) unless they are owed 90 days of		question contains a specific force majeure clause. That		
	unpaid rent. CRAR is a method of enforcemen	nt to	would be extremely rare, if not unheard of, in a lease. In		
	recover rent arrears in respect of tenancie	s of	other commercial contracts which may be relevant (such as		
	commercial premises. If rent remains unpaid	after	agreements for lease and development agreements) a		
	service of a notice by the landlord, the landlord	can	force majeure clause typically excuses	or delays	
	instruct an enforcement agent to recover the arr	ears	performance of the contract in some way following the		
	by seizing control of the tenant's goods and se	lling	occurrence of certain extraordinary events. Even if a party		
	them at auction. Ordinarily, CRAR can be used	by a	could show that the current pandemic was a force majeure		
	landlord to recover rent where it remains unpair	d for	event under a particular contract (which will de	pend on the	
	7 days. One consequential effect of this chang	ge is	drafting of that specific clause), there are addition	onal hurdles	

COVID-19: IMPACT ON COMMERCIAL LEASES REGULATION ACROSS EUROPE		PAGE 28	

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